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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

ELIMINATION OF APARTHEID AND ESTABLISHMENT OF A UNITED, DEMOCRATIC AND NON-RACIAL SOUTH AFRICA

Programme budget implications of draft resolutions A/48/L.29, A/48/L.30, and A/48/L.31/Rev.1

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolutions

1. International efforts towards the total eradication of apartheid and support for the establishment of a united, non-racial and democratic South Africa (A/48/L.29)

1. Under the terms of operative paragraphs 18, 19 and 20 of draft resolution A/48/L.29, the General Assembly would:

(a) Call upon the Secretary-General to respond promptly and positively to a request for electoral assistance from the transitional authorities in South Africa, bearing in mind that the elections are set for 27 April 1994;

(b) Request the Secretary-General "to accelerate planning for a United Nations role in the election process, in consultation with the Security Council and in coordination with the observer missions of the Organization of African Unity, the Commonwealth and the European Union";

(c) Also request the Secretary-General to take the necessary measures for the initiation and coordination among the United Nations and its agencies of detailed planning for programmes of socio-economic assistance, particularly in

the areas of human resource development, employment, health and housing, and to ensure also that those programmes are coordinated with other international agencies and with legitimate non-racial structures in South Africa.

2. Programme of work of the Special Committee against Apartheid (A/48/L.30)

2. Under the terms of operative paragraphs 1, 2, 4, 6 and 7 of draft resolution A/48/L.30, the General Assembly would:

(a) Take note with appreciation of the report of the Special Committee against Apartheid 1/ on its work, under its mandate, in support of the peaceful elimination of apartheid through the process of a negotiated transition of South Africa to a democratic non-racial society;

(b) Also take note with appreciation of the report of the Chairman of the Special Committee of his mission, together with a delegation of the Committee, to South Africa from 1 to 11 March 1993; 2/

(c) Authorize the Special Committee, until the completion of its mandate following the establishment of a democratically elected non-racial Government in South Africa:

(i) To follow closely developments in South Africa;

(ii) To continue to facilitate a peaceful and stable transition in South Africa by promoting international assistance in helping South Africans to overcome the negative social and economic consequences of the policies of apartheid;

(iii) To maintain contacts with academic institutions and the labour, business and civic communities, including community-based and other non-governmental organizations in South Africa;

(iv) To consult with the parties participating in the political process, with legitimate non-racial structures and with a democratically elected non-racial Government with a view to facilitating the resumption of the participation of South Africa in the work of the General Assembly;

(v) To submit, as soon as possible following the establishment of a democratically elected non-racial Government, a final report to the General Assembly;

(vi) To undertake other relevant activities aimed at supporting the political process of peaceful change until a democratically elected non-racial Government has been established in South Africa;

(d) Decide that the special allocation of $240,000 to the Special Committee for 1994 from the regular budget of the United Nations should be used towards the cost of special projects aimed at promoting the process towards the

elimination of apartheid through the establishment of a democratically elected and non-racial Government in South Africa;

(e) Also decide to continue to authorize adequate financial provision in the regular budget to enable the African National Congress of South Africa (ANC) and the Pan Africanist Congress of Azania (PAC) to maintain offices in New York so that they may participate effectively in the deliberations of the Special Committee and in deliberations relating to the situation in South Africa in other relevant United Nations bodies, on the understanding that such grants will continue until the situation of the two organizations as political parties has been regularized.

3. Work of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa (A/48/L.31/Rev.1)

3. Under the terms of the operative part of draft resolution A/48/L.31/Rev.1, the General Assembly would:

(a) Take note with appreciation of the report of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa 3/ and endorse its recommendations;

(b) Decide to terminate the mandate of the Intergovernmental Group as of the date of the adoption of the present resolution;

(c) Request the Secretary-General to issue, by 30 January 1994, as addenda to the report of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products, the responses of States to requests addressed to them regarding the cases contained in the annexes to that report.

B. Relationship of the proposed requests to the proposed programme of work

4. The activities referred to in the draft resolutions would fall under programme 6, Elimination of apartheid, of the medium-term plan for the period 1992-1997, as revised 4/ and, in respect of the requests contained in paragraph 1 (a) and (b) above, they relate to subprogramme 4 of programme 4, Special political questions, trusteeship and decolonization. Furthermore, information activities in relation to the programme recommended in the draft resolutions would also fall under subprogramme 1, Promotional services, and subprogramme 2, Information services, of programme 38, Public information.

5. The estimated cost of the expected activities of the Special Committee and other bodies engaged in activities against apartheid is provided for under subsection 3A, Policy-making organs, of section 3, Political affairs, of the proposed programme budget for the biennium 1994-1995, 5/ in view of their "perennial" character. The related provision under that subsection for the biennium amounts to $2,689,300. Moreover, the substantive servicing of the Special Committee and of the other bodies engaged in activities against

apartheid as well as other activities in relation to the programme were covered under subsection 3C, Department of Political Affairs, of the 1994-1995 proposed programme budget. A related provision of $4,354,800 is also proposed under that subsection for the activities of the Centre against Apartheid. Finally, provision for the information activities in relation to the programme has been proposed under section 24 of the proposed programme budget for the biennium 1994-1995.

C. Activities by which the requests would be implemented

6. The activities required for the implementation of the requests contained in draft resolutions A/48/L.29, A/48/L.30 and A/48/L.31/Rev.1, contained in paragraphs 1 to 3 above, are referred to by the Special Committee in its annual report to the General Assembly 1/ and by the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa in its report to the Assembly at its current session. 3/ The activities have been programmed for the most part under subsections 3A and 3C and section 24 of the 1994-1995 proposed programme budget. If the pace of the transition in South Africa continues as at present and the political situation improves, and given indications that the transition process remains profound and irreversible, it is anticipated that a successful holding of democratic and non-racial elections in South Africa on 27 April 1994 will lead to the Special Committee gradually phasing out its activities in 1994-1995. No additional resources are therefore proposed for their implementation, although adjustments that would be warranted other than that referred to in paragraph 10 below would be reported to the General Assembly at its forty-ninth session.

7. In respect of paragraph 1 (a) above, it may be recalled that, pursuant to Security Council resolution 772 (1992) of 17 August 1992, the Secretary-General established the United Nations Observer Mission in South Africa (UNOMSA) in mid-September 1992, with a total strength of 63 international staff, comprising 50 observers and 13 support staff. On 22 December 1992 the Secretary-General, in document S/25004, reported in detail to the Security Council, inter alia, on the findings of his Special Envoys and the activities of UNOMSA and his intention to reinforce the Mission with an increment of 10 additional observers, which was subsequently authorized by the Security Council (S/25315) on 14 February 1993. Since then events in South Africa have moved at a rapid pace and it has become increasingly clear that most political parties in South Africa are committed to elections for a constituent assembly now planned for 27 April 1994. In his report, the Secretary-General presents the financial performance of the United Nations Observer Mission in South Africa (UNOMSA) for the period mid-September 1992 to 31 December 1993, and the cost estimates for the period 1 January to 31 July 1994 (A/C.5/48/28). Included in the estimates are proposals for an additional 50 posts (including the 10 authorized by the Council in February 1993) to increase the number of observers to 100 and an additional 6 support staff. The proposed estimates relate only to the requirements of the Mission prior to and after the election, and do not take into account possible additional electoral assistance requirements. Should a request be made for electoral assistance from the transitional authorities in South Africa, the Secretary-General would consult with the Security Council as provided for in draft resolution A/48/L.29.

8. With respect to activities called for under paragraph 1 (b) above, in response to General Assembly resolution 46/137 of 17 December 1991 and in implementation of subprogramme 4 of programme 4 of the medium-term plan for the period 1992-1997, as revised, 4/ the Electoral Assistance Unit, established in the Department of Political Affairs following the restructuring of the Secretariat, would carry out activities in support of the Secretary-General's functions in the area of the holding and verification of elections. Accordingly, the President of the Security Council on 23 November 1993 invited the Secretary-General to accelerate contingency planning for a possible United Nations role in the election process, including coordination with the observer missions of the Organization of African Unity (OAU), European Community (EC) and the Commonwealth, to permit expeditious consideration of a request to the United Nations for such assistance (see S/26785). With the concurrence of the South African Government, an electoral survey mission has been dispatched to South Africa for a period not exceeding two weeks, in order to facilitate preparatory arrangements in respect of the role envisaged for the United Nations in its electoral process. Every effort would be made to absorb the cost of the mission or subsequent missions on the question or to seek alternative financing. Failing this, the Secretary-General would have recourse to the provisions of the General Assembly resolution 46/187 on unforeseen and extraordinary expenses for the biennium 1992-1993, and the General Assembly's resolution on that subject for the biennium 1994-1995 to be adopted at the current session.

9. In respect of draft resolution A/48/L.30, referred to in paragraph 2 above, it should be noted that the Special Committee, with the assistance of the Secretariat, would carry out a number of activities as called for in the resolution. These are reflected in the annex to the present statement, which reflects a revision to the activities referred to in section 3A, paragraph 3A.26, of the proposed programme budget for the 1994-1995 biennium.

10. With regard to paragraph 2 (d) above, it may be recalled that the General Assembly, by its resolutions 46/79 B and 47/116 B, approved special allocations of $480,000 and $450,000 for 1992 and 1993 respectively. Accordingly, a provision of $930,000 was made in the proposed programme budget for the biennium 1994-1995 reflecting the level of the special allocation approved for the biennium 1992-1993. Since it is anticipated that a successful holding of democratic and non-racial elections in South Africa on 27 April 1994 will lead to the Special Committee gradually phasing out its activities in the first half of the biennium, it is proposed to adjust the estimate contained in the 1994-1995 proposed programme budget by a reduction of $690,000 to $240,000, or the level of the proposed special allocation for 1994, referred to in paragraph 2 (d) above.

11. In respect of paragraph 2 (e) above, a provision of $800,600 has been made in the proposed programme budget for the biennium at 1994-1995 rates, of which $393,000 relates to the year 1994 to cover the anticipated grants to ANC and to PAC for the maintenance of their offices in New York. The related justification appears in paragraph 3A.37 (b) of subsection 3A of the proposed programme budget for the biennium 1994-1995.

12. Under the provisions of paragraph 3 (b) above, the mandate of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum

Products to South Africa will be terminated as of the date of adoption of draft resolution A/48/L.31/Rev.1. Related provisions for the activities of the Intergovernmental Group to be relinquished would be reported to the General Assembly at its forty-ninth session.

13. With regard to information activities under the programme, account will be taken of the evolution of the political situation in South Africa and adjustments that would be warranted would be made to the programme of activities. It is therefore estimated that resources additional to the provision already made under section 24 of the 1994-1995 proposed programme budget would not be required, but any adjustments warranted would be reported to the General Assembly at its forty-ninth session.

14. The activities of the Special Committee and its subsidiary bodies in 1994 would also require conference servicing from the Secretariat. The substantive servicing of the Committee and other bodies and activities, along with related resources, have been programmed under subsection 3C of the 1994-1995 proposed programme budget, Department of Political Affairs. Their sessions and meetings are part of the 1994 calendar of United Nations meetings and conferences, 6/ and conference-servicing requirements would be accommodated from within the resources proposed under section 25E, Conference services, of the 1994-1995 proposed programme budget. No additional resources would therefore be required.

D. Modifications required in the proposed programme of work for 1994-1995

15. Should the General Assembly approve the requests contained in draft resolutions A/48/L.29, A/48/L.30 and A/48/L.31/Rev.1, their implementation would require modification of the relevant subprogrammes under subsection 3C and section 24 of the proposed programme budget for the biennium 1994-1995. Although to a large extent modifications required in the activities outlined under subsection 3C in respect of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa are known at this time, in response to draft resolution A/48/L.31/Rev.1, it is proposed that such modifications be reported to the General Assembly at its forty-ninth session along with other modifications that would be required after the establishment of a democratically elected non-racial Government in South Africa and the fulfilment of the mandate of the Special Committee.

E. Potential for absorption of requirements

16. The provision for the regular activities of the Special Committee against Apartheid and the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa under section 3A of the proposed programme budget for the 1994-1995 biennium is $906,000.

17. In respect of the special projects of the Special Committee, the special allocation that the General Assembly would decide to make to the Special Committee under the terms of draft resolution A/48/L.30 would be in the amount of $240,000. In that regard, the special allocation could be met from part of

the 1994 portion of the provision $480,000 contained in the 1994-1995 proposed programme budget. In view of the phasing out of activities of the Special Committee during 1994-1995, the balance of the provision $690,000 at its 1992-1993 level for the special allocation of the Special Committee contained in the 1994-1995 proposed programme budget is proposed to be relinquished.

18. The requirements ($393,000) in respect of grants to national liberation movements would be met fully by the 1994 portion of the related provision in the 1994-1995 proposed programme budget.

19. The activities of the Department of Public Information in relation to the programme have already been provided for under section 24 of the proposed programme budget for the 1994-1995 biennium.

F. Summary

20. On the basis of the information provided above, should the General Assembly adopt draft resolutions A/48/L.29, A/48/L.30 and A/48/L.31/Rev.1, modifications that would be required in the programme of work would be reported to the General Assembly at its forty-ninth session. It is proposed to relinquish $690,000 of the provision for the special allocation of the Special Committee, referred to in paragraph 3A.37 of the 1994-1995 proposed programme budget. In respect of the other provisions proposed under subsections 3A and 3C and section 24 of the proposed programme budget for the biennium 1994-1995, the Secretary-General would report on the revised levels to the General Assembly at its forty-ninth session. Regarding conference-servicing requirements, it is anticipated that these would be accommodated from within the resources proposed under section 25E, Conference services, of the proposed programme budget for the biennium 1994-1995.

Notes

1/ Official Records of the General Assembly, Forty-eighth Session, Supplement No. 22 (A/48/22).

2/ A/48/202.

3/ A/48/43-S/26189.

4/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 6 (A/47/6/Rev.1).

5/ A/48/6.

6/ Official Records of the General Assembly, Forty-eighth Session, Supplement No. 32 (A/48/32/Rev.1).

Annex

PROGRAMMES OF ACTIVITIES OF THE SPECIAL COMMITTEE AGAINST APARTHEID FOR 1993 AND 1994

Description a/	1994 Number of events or activities b/	1993 Number of events or activities for comparison purposes
Programme of activities of the Special Committee c/		
1. Grants to national liberation movements	2	2
2. Regular activities:		
(a) Conferences and other meetings sponsored and co-sponsored:	1	5
Strategy session with international anti-apartheid movements and non-governmental organizations		
(b) Missions of consultations with Governments in:	2	3
(i) Southern Africa;		
(ii) Europe;		
(c) Missions of participation in other United Nations activities	2	4
(d) Missions of consultations with OAU and other international organizations:	3	3
(i) Meetings of the OAU Liberation Committee;		
(ii) OAU Council of Ministers and Assembly of Heads of State and Government;		
(iii) Movement of Non-Aligned Countries;		

Description a/	1994 Number of events or activities b/	1993 Number of events or activities for comparison purposes
(e) International days and other events:	3	5
(i) International Day for the Elimination of Racial Discrimination;		
(ii) Solemn meeting of the Special Committee against Apartheid (dissolution of the Committee at the forty-ninth session of the General Assembly);		
(iii) Participation of representatives of the liberation movements in the observance of the International Day for the Elimination of Racial Discrimination;		
3. Special allocation for special projects (grants)	d/	35
4. Public information by the Department of Public Information in relation to the programme of work of the Special Committee e/	e/	

a/ Detailed descriptions relate to events or activities for 1994 only.

b/ The Special Committee may co-sponsor, and/or assist in the organization of other conferences, seminars and other activities with anti-apartheid movements, solidarity organizations, etc., as appropriate.

c/ Conference-servicing requirements in relation to the activities will be met from resources under section 25E.

d/ To be decided by the Special Committee.

e/ Information not available.